

TGA

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THERAPEUTIC
GOODS
ADMINISTRATION

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Commonwealth Department of
Health and
Ageing

File No.: 2003/003664
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September 25, 2003

The Director, ODB&T

Attention: [REDACTED]

APPLICATION FOR CONFORMITY ASSESSMENT - STERILITY COMPONENT

PRODUCT: PIP SILICONE GEL BREAST IMPLANTS:

IMGHC-LS-S
IMGHC-LS-H
IMGHC-TX-S
IMGHC-TX-H
IMGHC-TX-R
IMGHC-TX-AL
IMGHC-TX-AR
IMGHC-LS-EH
IMGHC-TX-EH

MANUFACTURER: POLY IMPLANTS PROSTHESES (PIP)

337 AVENUE DE BRUXELLES
83507 LA SEYNE SUR MER, FRANCE

SPONSOR:

MEDICAL VISION AUSTRALIA PTY LTD
EVANDALE, SA 5069

Evaluation of Sterility Aspects

This range of PIP breast implants are prefilled with high cohesivity silicone gel. The implants are supplied in the following shapes/profile and volumes:

- standard profile (S), 85 – 705 mL;
- high profile (H), 90 - 680 mL;
- extra high profile (EH), 115 – 805 mL;
- reconstruction profile (R), 180 – 600 mL; and
- asymmetrical profile (AR or AL), 200 – 450 mL.

The implants consist of the following:

- a silicone elastomer envelope (smooth or textured);
- a closure patch in silicone elastomer which closes the hole left by the mould handle when removing the envelope from the mould;
- a first gluing layer in silicone elastomer on the envelope by the surface glued to the closure patch;

- a finishing patch (smooth or textured) glued to the closure patch;
- a silicone elastomer to glue the closure patch and finishing patch to the envelope;
- a filler material (high cohesivity silicone gel); and
- a silicone elastomer to close the filling hole.

The packaged implants are terminally EtO sterilised by a contract steriliser, MXM Laboratories, 220 Chemin Saint Bernard, 06224 Vallauris Cedex, France.

A shelf life of 5 years has been proposed for sterilised product stored at $20^{\circ}\pm 2^{\circ}\text{C}$, away from light and dampness.

Quality Systems Certification

The application includes a copy of the following certificates for Poly Implant Protheses, 337 Avenue de Bruxelles, 83514 La Seyne Cedex, France, issued by TUV Rheinland for design, manufacturing and distribution of sterile soft tissue implants:

- Certificate for a Quality Management System (EN ISO 9001/08.94, EN 46001/09.96), certificate number SY9711258 01, report number E9713146 E 01, expiry 20.10.2002, for design, manufacturing and distribution of sterile disposable medical devices; and
- Certificate for EC Directive 93/42/EEC Annex II, Article 3, registration number HD9711260 01, report number E9713146 E 01, expiry 20.10.2002, for design, manufacturing and distribution of sterile soft tissue implants (pre-filled breast implants).

The primary evaluator should be informed that these quality systems certificates have expired.

The application states that the contract steriliser, MXM Laboratories, 220 Chemin Saint Bernard, 06224 Vallauris Cedex, France, has ISO 9001 (1994), EN 46001 (1996) and EN 550 (1994) certification (refer p.96/115 of the Technical File). Copies of this certification were not included in the application.

Copies of certificates for the suppliers of packaging components have also been provided:

- For Simagec Silplastec International, Rousset, France, supplier of Caroclear PETG blisters and Tyvek lids, two certificates for Quality Management System, number Q15208 (to ISO 9002:1994) and number M15209 (to EN 46002 and ISO 13488), issued by SGS UK, for manufacture and distribution of packaging materials for medical devices and subcontract packaging for the medical device industry, expiry 15 December 2005.
- For Carolex, Longue, France, supplier of the raw material PETG, Certificate No QUAL/1998/10249a, for certification to ISO 9001:2000, issued by AFAQ, expiry 2004-08-10, for manufacturing and sales of thermoplastic films and forms in sheets or rolls by the extrusion process
- For Perfecseal, Londonderry, Northern Ireland, supplier of Tyvek raw material, Certificate No. Q 05712 for certification to ISO 9002:1994, issued by BSI, expiry date not stated.

Packaging

The implants are packaged in single units. Packaging consists of an:

- “internal” blister in PETG adapted to the shape of the implant, that is sealed with a Tyvek “internal” lid (immediate packaging for implants);
- an “external” blister in PETG of standard shape, sealed with a Tyvek “external” lid; and
- an outer packaging box of standard shape in polypropylene with a transparent film of polyolefines.

Device Labelling and Product Information

Annex CII.1 of the application (p.776 & 781) includes examples of the implant labels. From a sterility point of view, labels state the following:

- sterile EO;
- includes the symbol for single use only;
- do not resterilise;
- check before using that sterility protector is not damaged; and
- lot number and expiry date.

From a sterility point of view, this is satisfactory.

Annex CIV.3 of the application (p.989) includes a copy of the *Product Information For The Attention of Surgeons*. This leaflet includes the following information:

- for single use only;
- check the integrity of the individual sterility protector before use;
- the control patch must turn violet after EtO sterilisation;
- if the packaging is opened or damaged, the implant must be considered non-sterile and non-resterilisable and therefore non-reusable.

From a sterility point of view, this is satisfactory.

STERILE MANUFACTURE

Manufacturing Environment and Minimisation of Pre-Sterilisation Bioburden

The application states that manufacturing occurs in a clean room classified as ISO 7 (equivalent to Class 10,000) according to ISO 14644. The clean room is divided into 14 rooms in which each manufacturing step/process is performed. Two airlocks (classified ISO 8, equivalent to Class 100,000) provide access to the clean room; one for personnel access and one for access of materials and equipment.

Operators working within the clean room environment are required to wear clothing that conforms to the requirements for ISO 7 areas. In addition, it is mandatory for gloves and a mask to be worn during some manufacturing procedures. Coveralls, shoes and white coats are washed at the end of each week. In the absence of information to the contrary, it has been assumed that new gloves and masks are used on entry into the manufacturing areas where wearing of these is mandatory.

The integrity of the clean room filters is performed once a month by an external contractor and also after each terminal filter change. Testing is performed according to ISO 14644 (eg. DOP testing). If leakage is detected, corrective action is taken (refer SOP FME 600/03 supplied as Annex G.19 (p.2450) of the application).

Air flows in the clean room are checked by an external contractor on an annual basis. If the flow rates do not meet specifications, corrective action is taken (refer SOP FME 600/08 supplied as Annex G.21 (p.2457) of the application).

The ability of the air handling system to maintain specified pressure differentials within the manufacturing rooms, corridors and airlocks of the clean room area is checked weekly by unplugging the water column manometers for each room, zeroing the liquid level, replugging the water column manometers and then recording the water column height. Specified tolerances ranges are >25 Pa for most areas, >15 Pa for the stamping area, corridors and airlocks, >5 Pa for gluing area 2 and <0 Pa for the oven room. If the pressure differentials do not meet specifications, corrective action is taken (refer SOP FME 600/04 supplied as Annex G.17 (p.2439) of the application).

The various areas within the clean room environment are subjected to daily and weekly disinfection, in addition to half yearly cleaning and bimonthly cleaning of the windows. The application does not appear to include the cleaning/disinfection SOP that describes the actual cleaning and sanitising agents/disinfectants that are used. However, document SQ1/02 SYN 100 (supplied as Annex G.2 (p.2099) of the application) does refer to "disinfection with formalin" although it is not clear to the sterility evaluator whether this actually refers to formaldehyde fumigation of the clean room environment. This issue need not be pursued in the context of the sterility evaluation as cleaning/disinfection of the clean room environment would be expected to be assessed by TGA auditors during the on-site audit (scheduled for September 2003).

The clean room areas are monitored weekly during operation and monthly during rest, for non-viable particulates, with several measurements taken in all of the manufacturing rooms, corridors and airlocks. Readings appear to be taken from areas in the rooms where the activity is most intense. Non-viable particulate counts (assumed to be 0.5 μm counts must conform to the requirements for ISO 7 and ISO 8 areas (352000/m³ and 3520000/m³, respectively). If the particle counts do not meet specifications, corrective action is taken (refer SOP FME 600/01 supplied as Annex G.16 (p.2435) of the application).

On an annual basis, an external contractor performs non-viable particulate counts within the clean room areas to demonstrate that after activity within the clean room areas, the quality of the air returns to the required level within 20 minutes. If the particle counts do not meet specifications, corrective action is taken (refer SOP FME 600/07 supplied as Annex G.20 (p.2455) of the application).

Air sampling within the clean room areas is performed fortnightly during operation for microbial quality. Sampling is performed in all of the manufacturing rooms, corridors and airlocks, in locations where the activity is most intense. Agars are sent to a contract testing laboratory, Keybio, ZI Les Paluds II, Pole Performance Bat C2, 13785 Aubagne Cedex, France, for incubation at 30°C for 3-5 days. The mesophilic count (bacteria and fungi) must be <100 CFU/m³ for the ISO 7 areas (manufacturing rooms) and <500 CFU/m³ for the ISO 8 areas (airlocks). If the counts do not meet specifications, corrective action is taken (refer SOP FME 600/05 supplied as Annex G.18 (p.2445) of the application), which would include formaldehyde fumigation of the area (refer p.80 of application). With regard to

microbiological monitoring of the manufacturing areas (including air sampling), the following issues need to be addressed:

- The application did not specify the type of culture medium used for air sampling, nor did it mention whether the combination of culture medium and incubation conditions of 30°C for 3-5 days had been validated for recovery of low numbers of bacteria and fungi.
- The specification of <100 CFU/m³ for the ISO 7 areas (manufacturing rooms) is acceptable. However, the specification of <500 CFU/m³ for the ISO 8 areas (airlocks) could be considered to be somewhat excessive. Whilst it is acknowledged that Annex 1 of the Australian Code of GMP for Medicinal Products (August 2002) has no direct relevance to manufacture of sterile medical devices, it does include an average limit of 200 CFU/m³ for Grade D areas, which are more or less equivalent to the ISO 8 classification in terms of air classification. The application does not include any airlock air sampling results over a period of time so it is not possible for the sterility evaluator to determine whether the company's limit of <500 CFU/m³ for the airlocks is justified, or whether there is provision for a tightening of this limit.
- The application did not include any information in regard to monitoring of the work surfaces or equipment surfaces within the manufacturing areas for microbial contamination.

Purified water used for the final washing of implants prior to packaging is 0.2 µm filtered at the point of use and the filter changed every two weeks. Microbiological testing of the water is performed every two weeks by a contract testing laboratory (Keybio). Samples of water are collected into sterile containers of Sodium thiosulphate, before changing of the filter, after removal of the "old" filter but before fitting of the new filter, and after fitting of the new filter. The bioburden limit is ≤ 100 CFU/mL for samples taken via the "old" and new filters. The application does not include a limit for the water sampled without filtration. If the counts do not meet specifications, corrective action is taken (refer SOP FME 910/02 supplied as Annex G.22 (p.2461) of the application). The application does not include details of the test method used to determine the bioburden of the Purified Water. In this respect, confirmation should be sought that the test method complies with the requirements of the BP 2002 Monograph for Purified Water, ie. that the total viable aerobic count should be determined by membrane filtration, using Agar Medium "S" (R2A agar) with incubation conditions of 30°-35°C for 5 days.

On completion of manufacture and prior to packaging, implants are immersed in hydrogen peroxide solution (aqueous solution 3% hydrogen solution) for 15 minutes and then wiped with a soft (assumed to be lint-free) cloth. Implants are then packaged.

Monitoring of Presterilisation Bioburden

For routine production, 2 implants are taken after the blister packaging operation from each batch, for bioburden determination. One implant is sent to the contract testing laboratory, Keybio, with the other implant sent to the contract steriliser, MXM.

The bioburden specification is <300 CFU/implant. If this specification is exceeded, the lot is rejected (refer SOP FME 710/01 supplied as Annex G.9 (p.2126) of the application).

Annex G.10 of the application (p.2128) includes a copy of the bioburden method used by Keybio (SOP P.11/11 Serial DM *Determining the microbial precontamination of breast implants (PIP)*). In summary the SOP states that:

- 3 implants are tested;
- after incision, the implant is placed in a sterile diluent (Aguettant sterile water) for 45 minutes at room temperature after which the diluent solution is filtered through a 0.45 µm filter, the filter rinsed with diluent, the filter transferred to TSA which is then incubated at 30°C for 3-5 days; and
- the SOP states that the bioburden method was subject to a validation report (Report B97-1616) and that a correction factor of 23% is applied.

With regard to the KeyBio SOP P.11/11 Serial DM *Determining the microbial precontamination of breast implants (PIP)*, the following matters need to be addressed:

- The application has previously stated that only 1 implant from each batch is sent to Keybio for presterilisation bioburden testing, yet the SOP states that 3 implants are tested; this matter should be clarified with the company.
- Whilst the SOP states that the bioburden method was subject to a validation report (Report B97-1616) and that a correction factor of 23% is applied, the SOP does not mention whether the bioburden test method was validated in accordance with the requirements of *EN 1174-1:1996* or *ISO 11737-1:1995 Sterilisation of Medical Devices – Part 1 : Estimation of Population of Micro-organisms on Product*, nor does the application include any specific details of the presterilisation bioburden test method validation. Given that this application is for full conformity assessment, details of validation of the presterilisation bioburden test method should be sought for assessment.

Annex G.11 of the application (p.2132) includes a copy of the bioburden method used by MXM SOP *CTBIO Edition 5 Bioburden: Contamination Control Technique Prior to Sterilisation*. In summary the SOP states that:

- the number of implants tested is as per customer request;
- the sample is transferred to sterile eluate (buffered peptone water) to extract microorganisms and after a period of agitation, the eluate is filtered through a 0.45 µm filter which is then transferred to TSA that is incubated at 28°-32°C for 5 days;
- the SOP includes general details of how bioburden test methods are validated using the repetitive treatment method to determine the correction factor. The SOP references EN 1174: 1996. However, specific details of method validation for the PIP breast implants has not been included with the application.

With regard to the MXM SOP *CTBIO Edition 5 Bioburden: Contamination Control Technique Prior to Sterilisation*, the following matter should be addressed:

- Whilst the SOP includes general details of how bioburden test methods are validated using the repetitive treatment method to determine the correction factor and the SOP does reference EN 1174: 1996, the application does not include specific details of method validation for the PIP breast implants. Given that this application is for full conformity assessment, details of validation of the presterilisation bioburden test method should be sought for assessment.

Annex G12 of the application (p.2141) includes presterilisation bioburden test results for the first 6 months of 2002 from Keybio and MXM. Most of the bioburden test results are <10 CFU/implant with the contaminants generally reported as "cocci" or "sporeforming bacilli". Results from the two testing laboratories are generally comparable given the unreliability of counts where only low numbers of CFU are recovered. However, it is noted that:

- for implant lot no. 2302, test results from Keybio and MXM were 14 CFU/implant and 2 CFU/implant, respectively;
- for lot number 5602, test results from Keybio and MXM were 18 CFU/implant and 0 CFU/implant, respectively; and
- for lot number 12402, test results from Keybio and MXM were 6 CFU/implant and 33 CFU/implant, respectively.

Provided that the information requested from the company in regard to presterilisation bioburden test method validation is satisfactory and the implant bioburden has been shown to be less resistant to the EtO sterilisation process than the BI's used to validate the EtO sterilisation process, the discrepancy between the test results above need not be pursued.

Sterilisation Cycle

Packaged implants are terminally EtO sterilised by the contract steriliser, MXM. It is not clear from the application whether the sterilisation process uses 100% EtO or whether a diluent gas is involved. This matter should be clarified with the company. The following standards are specifically referenced with regard to validation and monitoring of the sterilisation process:

- EN 550 *Sterilisation of medical devices – Validation and routine control of EtO sterilisation*; and
- EN 556 *Sterilisation of medical devices – Requirements for medical devices labelled sterile*.

The sterilisation process is said to have been validated to ensure a SAL of 10^{-6} .

At the MXM site, 2 identical steriliser chambers may be used for sterilisation of the implants. The steriliser chambers each have a volume of 40 m³. The maximum load that can be accommodated by each cell is 16 palletes of 1 m x 1.20 m x 1.70 m. Preconditioning (the application states "pre-packaging" however, the sterility evaluator has assumed that this is a typographical or translation error), sterilisation and aeration are performed in the steriliser chamber.

Routine sterilisation cycle parameters are as follows:

STERILISATION DATA	CYCLE PARAMETERS
End of preconditioning temperature	45° - 48°C
End of preconditioning RH	40 – 80%
Preconditioning time	3 hours minimum
Preparatory phase to injection: 2 vacuums	-450 mbar ± 50 mbar
Initial vacuum	-450 mbar ± 50 mbar
Time for humidification phase in vacuum	15 minutes minimum
RH prior to gas injection	40 – 80%
Pressure after EtO injection	-250 mbar ± 60 mbar
Nitrogen flush time	3 minutes
Weighing ticket (assumed to be EtO)	18-20 Kg

EtO contact time	18 – 19 hours
Average temperature during EtO phase	45° - 48°C
Average RH during EtO phase	40 – 80%
1 st personnel safety vacuum	-450 mbar, -100 mbar/ +50 mbar
2 nd personnel safety vacuum	-450 mbar, -100 mbar/ +50 mbar
Number of desorption cycles	14 (the occasional reference to 74 cycles in text of application assumed to be a typographical error)

Biological Indicators

The application states that BI's are *B. subtilis* spore strips that contain >10⁶ spores per strip. The number of viable spores is verified by the contract steriliser, MXM, upon receipt for incoming BI's, according to SOP CTBIS that was not included with the application due to confidentiality reasons. The application states however, that this SOP may be viewed at MXM (refer p.82 of application). SOP CTBIS also includes details of the extraction of the BI from product, incubation conditions used for recovery of BI's after sterilisation and details of the BI identification test. Given that this application is for full conformity assessment, the company should be informed that this SOP is required for assessment.

Validation of Sterilisation Cycle

Annex G.28 (p.2497) includes information regarding validation of the EtO sterilisation cycle for the implants (document VA 00/005-1 *Validation of the ethylene oxide sterilization for IMGHC & GABGL with blister packaging*). Validation included physical and microbiological performance qualification studies. The data provided refer to Cell 2.

Empty chamber studies were performed in 1997 to determine operational specifications and empty chamber profile. These included smoke tests in the chamber to determine the air circulation profile. The report concluded that the equipment performed to EN 550 requirements.

Performance qualification studies with loaded chambers were performed in 2000, when packaging of PIP products was changed to the present configuration.

The loading configuration used for validation of the sterilisation cycle is referred to as a "buffer load" (refer Annex G.29 (p.2514 of application), MXM document *VALPIP Specifications for the validation of the ethylene oxide sterilization cycle of PIP products*), described as a heterogenous load representative of the whole steriliser cycles. Product used for the validation studies was subjected to the standard manufacturing process and packaged and labelled in the same manner as routine production product. The "buffer load" appears to comprise the following products:

- high cohesivity gel pre-filled breast implants, standard and high profiles, smooth and textured envelopes, 85 mL – 705 mL;
- smooth high cohesivity gel pre-filled testicular implants, 8 mL – 30 mL;
- testicular implants in soft silicone cast in one piece, 8 mL – 30 mL;
- high cohesivity gel pre-filled sizers, 85 mL – 705 mL;
- smooth and textured expanders (inflatable/linked to filling valve), hemicylindrical and hemispherical profiles; and
- face prostheses (including chin, jaw and nasal prostheses).

1167

According to p.2506 of the application, this "buffer load" is the "most loaded cycle", assumed by the sterility evaluator to mean the worst case loading configuration for sterilisation of the PIP breast implants.

Physical performance qualification involved profiling the load with 35 calibrated temperature probes and 12 calibrated RH sensors distributed throughout the load to determine the most difficult to sterilise locations within the load. Recording instruments were also calibrated. EN 550 requires (para 5.5.2) that the validation report shall include values and tolerances for EtO concentration, determined independently from the increase in pressure, using at least one of: the weight of gas used; the volume of gas used; direct analysis of chamber atmosphere. The company did not use direct measurement, because the gas concentration analyser was not switched on in validation runs. The EtO weight and pressure increase on EtO injection were recorded. However, the concentration achieved was not calculated or included in cycle specifications in the validation report. This should be raised with the company.

For microbiological performance qualification the half cycle method was used. Three half cycles with 9 hours EtO gas contact time were run. One sub-lethal fractional cycle of 10 minutes EtO gas contact time was also run to ensure validity of the BI recovery method. For these cycles other parameters were worse case than routine: preconditioning time was 1 hour (cf 3 hours routine); EtO weight was 18 – 19 kg (cf 18 – 20 kg); and temperature during gas dwell 45 – 47°C (cf 45 – 48°C).

According to Annex G.29, p.2521, and Annex G 31, p 2702, each half cycle included 50 spored implants of various types. The sub-lethal cycle of 10 minutes EtO gas contact time included 10 spored implants. The spored implants carried two BIs: one BI strip was placed inside the implant in direct contact with the silicone gel at the beginning of the manufacturing process (internal BI); a second BI strip was located on the envelope (surface BI). The 4 cycles thus included a total of 320 indicators. These spored implants were distributed evenly throughout the load and including the most difficult to sterilise locations.

All spored implants used for validation were packaged in the same way as for routine production product. After exposure to the sub-lethal and half cycles, BI's were extracted from the implants, transferred to TSB and incubated at 37°C for 14 days. Positive control BI's were tested in parallel. In addition, spore count testing was performed on the batch of BI's on the day of implant sterilisation. The 35 temperature probes and 12 RH sensors were also used for profiling the half cycle loads.

Microbiological results are provided in report LA0003 dated 07/06/2000 (G 33 p 3001). BIs used for both half and short cycles were verified to contain an average of 1.7×10^6 spores. "Microbiological controls", presumably the spored implants, were tested by MXM test method CPSTE. This is stated to be dated 29/02/96, and references the EP. It appears that the direct inoculation method was used. No other details are given and this method should be requested because it appears to be different from that used by Keybio for routine cycles (see below). There were no survivors recovered from any BIs in any of the half cycles. From the short sublethal cycle, all ten external BIs were negative, all ten internal BIs were positive. The survivor retrieval was demonstrated to be effective.

These results met the specifications that required that there should be no survivors from the half cycles. The report concluded that the prosthesis curing conditions as well as the cycle parameters allow achievement of sterility.

As part of validation studies, the presterilisation bioburden was determined for 10 implants using the method described in SOP CTBIO (refer presterilisation bioburden section above). The results indicate that the method was validated and the global correction coefficient determined to be 1.66. The report notes that this is similar that determined in the previous validation – 1.68. The estimated bioburden was 7 CFU average per device (range 0 – 24 CFU). The report also notes that this is lower than previously, down from an average of 25 CFU.

EtO residuals were also determined after exposure of implants to a full cycle. In this respect, 6 samples from the largest prostheses were used to determine the level of EtO residuals post-sterilisation. These details have not been assessed by the sterility evaluator.

Revalidation

The application states that a full revalidation is performed every 5 years (p.82 of application). If changes occur that have the potential to significantly affect the sterilisation process, the sterilisation process would also be revalidated.

Routine Monitoring of Sterilisation Cycles

Two implants from each routine production sterilisation cycle are tested for EtO residues with results included on the implant sterilisation certificates.

BI's are used to monitor routine production sterilisation cycles:

- Ten BI strips of 10^6 spores of *B. subtilis* are uniformly distributed throughout the steriliser chamber. BI's are packaged in plastic bags with an EtO indicator (Oxytest). After sterilisation, these BI's are tested for growth by MXM. It is not clear from the application what incubation conditions are used for testing BI's retrieved from routine sterilisation cycles. In this respect, the company should be requested to specify incubation conditions for recovery of BI's from routine sterilisation cycles.
- Two spored implants per product lot are inoculated with spore strips of $>10^6$ spores of *B. subtilis* (BI strip is placed inside each implant in contact with the silicone gel from the beginning of the manufacturing process). Spored implants are packaged in the cartons that are positioned on the top right side of the load. The minimum number of spored implants per product cycle is 5 (usually around 10). After sterilisation, spored implants are sterility tested by Keybio. With the exception of sample size, the test method appears to comply with the requirements of the sterility test described in the BP/EP 2002 (specific details regarding test method validation were not included with the application).

The company should be asked to confirm that the placement of the BIs and spored implants includes the most difficult to sterilise locations in the load.

Certificates of EtO sterilisation and sterility test certificates have been supplied for batches of implants sterilised during the first 6 months of 2002. The sterilisation cycles complied with specifications, EtO residuals were ≤ 0.5 ppm and with regard to sterility testing, no contamination was detected.

The application does not appear to include any information in regard to routine monitoring of the physical parameters of the EtO sterilisation cycle eg. time, temperature, pressure, RH and EtO gas concentration. In this respect, the company should be requested to describe how time,

166

temperature, pressure, RH and EtO gas concentration are monitored during routine sterilisation cycles and to confirm that routine monitoring equipment is subject to a calibration and maintenance program.

Batch Release Criteria

Annex D.16 of the application (p.1552) includes a copy of the *SOP CHGPIP Poly Implants Prostheses – Specifications EtO Sterilisation of Elastomer and/or Silicone gel Based Implants*, section 8 of which refers to lot release from the contract steriliser to PIP. This SOP states that lot release is performed by the MXM QC Leader, that a green counter release label is stuck to each yellow quarantine label which indicates the sterilisation lot number and release date. Release occurs after sterilisation parameters are checked for compliance with specifications, the sterility test controls comply with requirements and EtO residuals comply with requirements. The sterilisation certificate is sent to PIP upon lot release from the contract steriliser.

P.85 of the application includes information with regard to batch release of sterilised product at the PIP site. Lot release is performed when the device history record is found to conform to requirements (conformity of all manufacturing and control steps for the manufacturing process), the process sheet conforms to specifications, the sterilisation certificate with sterility test and EtO residual test results conforms with requirements and presterilisation bioburden test results conform to requirements.

Segregation of Non-Sterile and Sterile Product

The application states that implant lots released from manufacture are sent to the warehouse pending dispatch to the contract steriliser, MXM.

Annex G.8 of the application includes a copy of *SOP FFA 220/03 Labelling and Packaging Blisters into White Boxes* (refer p.2121 of application) which states that a visual EtO indicator (purple coloured patch) is affixed to the external white box.

Annex G.35 of the application (p.3044) includes a copy of the plans of the EtO sterilisation area at the MXM site. This plan indicates that there is a one way flow of product to be sterilised with a separate entry access to the steriliser chamber area for goods to be sterilised, with exit of sterilised goods from the double-ended steriliser via a separate exit area off the "Released product Zone".

Annex D.16 of the application (p.1557) states that at the contract sterilising site, a yellow label bearing the words *Ethylene oxide sterilised products* is attached to each carton on removal from the cell (assumed to mean steriliser chamber).

Annex E.3 of the application includes a copy of *SOP MET 02/002 Description of the Various Manufacturing Steps of IMGHC (Smooth or Textured)*, section X.1.2 of which states that on return of sterilised goods from the contract steriliser, the pallets are received into the warehouse, placed in the quarantine zone, the number of cartons verified, the BI's removed and the boxes film wrapped (refer p.1860 of application). Section X.1.2.2 refers to verification of a radiation treatment certificate but not to verification of the EtO sterilisation certificate, although it is noted that the flow diagram in section x.1.1 does refer to an EtO sterilisation certificate rather than a radiation sterilisation certificate; this inconsistency in the SOP should be drawn to the company's attention during the forthcoming audit. The quarantine area is zoned on the floor for sterile and non-sterile product areas.

Package Integrity Testing

A report MET 02/01 *Presentation of the IMGHC & GABGL Packaging* has been provided (Annex G 37). It contains details of the packaging components, packaging assembly and qualification of assembly, qualification of the physical protection capabilities of the packaging and evaluation of the microbial barrier properties of the packaging. Standards referenced include EN 868-1:1997, ISO 11607:1997, ASTM D 3078 (1994) *Determination of leaks in flexible packaging by bubble emission* and ASTM F 1929 (1998) *Determination of seal leaks in flexible packaging by dye penetration*.

The packaging consists of:

- An internal PETG Caroclear blister thermally moulded to the shape of the implant, heat sealed with a Tyvek internal lid (immediate packaging for implants);
- an external PETG Caroclear blister of standard shape, heat sealed with a Tyvek external lid
- an outer polypropylene box of standard shape covered with a transparent film of polyolefines (Cryovac). The product is EtO sterilised in this box; however, it is for physical protection, not a microbial barrier role.

The report includes technical descriptions and specifications for PETG Caroclear and for Tyvek. In addition to the general, physico-chemical properties and microbial barrier properties, specifications include requirements for no deterioration for 5 years, manufacture in Class 10,000 clean room and delivery in double packaging.

The application states (p 83) that "resterilisation is not permitted at PIP".

Routine processing

A Thimonnier Z2 CA PTM welder is used to seal the Tyvek lids to the blisters. The parameters are set at 120°C for 4 seconds at 6 bars, for both internal and external pack sealing.

The operator examines every seal under UV light for uniformity and correct placement (SOP FFA 220/05 *Visual control of the blister seal*). The clean room controller takes random samples (the number is specified according to lot size) of both internal and external sealed blisters and tests them for sealing zone uniformity in UV light (SOP FCQ 290/01 *Blister packaging control*). Both these SOPs include photographs of examples of conforming and non-conforming seals under white and UV light: a conforming seal appears an intense uniform blue under UV light; incomplete seals show cloudiness or bubbles. In the event of a non-conforming seal, product is repackaged.

After sterilisation, samples of each lot are subjected to a manual peel test (FCQ 292-01 *Manual peel tests on blisters*). In the event of a non-conformity, a NCR is written.

The blisterwelder is verified every 4 months, by timer verification, temperature check using thermoreactive strips and mechanical peel strength test.

Qualification testing

The Thimonnier welder sealing parameters are temperature, time and pressure. For qualification of the process, internal and external blisters and lids were sealed at 120°C and 6 bars for 1, 2, 3 and 4 seconds and subjected to testing for:

- Continuity and uniformity, by visual examination in UV light for uniform intense blue colouring and the absence of chimneys, cloudiness or white bubbles – sealing for both 3 and 4 seconds gave satisfactory results;
- Imperviousness, by immersion in 2% methylene blue solution for 15 minutes then examination for dye infiltration;
- Imperviousness, by injecting into the sealed pack a solution of 0.05% toluidine blue plus 0.05% Triton X-100, in accordance with ASTM F 1929 (1998), and examining for dye infiltration;
- Imperviousness, by bubble emission when submerged in water under -0.8 bars for 30 seconds, in accordance with ASTM D 3078 (1994);
- Opening test, by manual peeling of lids from blisters, for lack of resistance and tearing and sealing zone uniformity.

In all cases, sealing for 4 seconds gave satisfactory results.

Packs sealed at 120°C and 6 bars for 4 seconds were tested for peel strength by mechanical testing in accordance with EN 868-10, and were within limits for maximum, minimum and maximum standard deviation of tear resistance.

Microbial barrier evaluation

The company evaluated the packaging system for its microbial barrier properties using the flow chart from EN 868-1 (p 67 of the report, P 3117 of the application). The component materials are qualified as microbial barriers because:

- The PETG blisters are impermeable to water and steam
- Tyvek provides a very good microbial barrier because of the uniformity and size of the pores which are small enough to prevent microbial penetration but are permeable to air.

The impermeability and continuity of the seals have been determined by the qualification testing, summarised above, to provide a microbial barrier.

The report concludes that the packaging system on the whole is qualified as a microbial barrier and the supplier data gives the packaging components a 5 year shelf-life after sterilisation. However, in order to demonstrate compliance with Essential Principles 5 and 8.3(2), the following issues should be raised with the company:

- there is no indication that any qualification testing has been performed using packs that have been subjected to the routine sterilisation cycle, to demonstrate that the quality of the package, in particular, the seal, is not affected by ethylene oxide sterilisation;
- the report does not mention any long term or accelerated aging studies to demonstrate that the seal has a 5-year shelf life;
- there are no details of tests to demonstrate that packaging is not affected during shipping/transport.

Details of the qualification of the physical protection capabilities of the packaging have not been evaluated by the sterility assessor.

Conformance with Essential principles

Conformance with the Essential Principles and MDSO3 cannot be fully assessed until satisfactory responses have been received to the questions below.

RECOMMENDATIONS

The following matters should be raised with the company and satisfactory responses received before a decision can be made that the PIP Silicone Gel Pre-filled Implants comply with Essential Principles 3(b), 5 and 8.3(2), (3):

1. With regard to microbiological monitoring of the manufacturing areas (including air sampling):
 - 1.1 The application did not specify the type of culture medium used for air sampling, nor did it mention whether the combination of culture medium and incubation conditions of 30°C for 3-5 days had been validated for recovery of low numbers of bacteria and fungi. Please supply this information for evaluation.
 - 1.2 The specification of <100 CFU/m³ for the ISO 7 areas (manufacturing rooms) is acceptable. However, the specification of <500 CFU/m³ for the ISO 8 areas (airlocks) could be considered to be somewhat excessive. Whilst it is acknowledged that Annex 1 of the Australian Code of GMP for Medicinal Products (August 2002) has no direct relevance to manufacture of sterile medical devices, it does include an average limit of 200 CFU/m³ for Grade D areas, which are more or less equivalent to the ISO 8 classification in terms of air classification. As the application does not include any airlock air sampling results over a period of time, it is not possible for the sterility evaluator to determine whether your limit of <500 CFU/m³ for the airlocks is justified, or whether there is provision for a tightening of this limit. Please comment.
 - 1.3 The application did not include any information in regard to monitoring of the work surfaces or equipment surfaces within the manufacturing areas for microbial contamination. Please provide this information for evaluation.
2. The application does not include details of the test method used to determine the bioburden of the Purified Water. In this respect, please confirm that the test method complies with the requirements of the BP 2002 Monograph for Purified Water, ie. that the total viable aerobic count is determined by membrane filtration, using Agar Medium "S" (R2A agar) with incubation conditions of 30°-35°C for 5 days.
3. With regard to the KeyBio SOP P.11/11 Serial DM *Determining the microbial precontamination of breast implants (PIP)*:
 - 3.1 The application states that for routine production product, only 1 implant from each batch is sent to Keybio for presterilisation bioburden testing, yet the SOP states that 3 implants are tested. Please clarify this matter.

- 3.2 Whilst the SOP states that the bioburden method was subject to a validation report (Report B97-1616) and that a correction factor of 23% is applied, the SOP does not mention whether the bioburden test method was validated in accordance with the requirements of *EN 1174-1:1996* or *ISO 11737-1:1995 Sterilisation of Medical Devices –Part 1 : Estimation of Population of Micro-organisms on Product*, nor does the application include any specific details of the presterilisation bioburden test method validation. Given that this application is for full conformity assessment, please provide for evaluation, details of the validation of the presterilisation bioburden test method by Keybio.
4. With regard to the MXM SOP *CTBIO Edition 5 Bioburden: Contamination Control Technique Prior to Sterilisation*, whilst the SOP includes general details of how bioburden test methods are validated using the repetitive treatment method to determine the correction factor and the SOP does reference *EN 1174: 1996*, the application does not include specific details of method validation for the PIP breast implants. Given that this application is for full conformity assessment, please provide for evaluation, details of the validation of the presterilisation bioburden test method by MXM.
 5. The validation report LA0003 states that microbiological controls were tested by MXM test method CPSTE of 29/02/96. It is stated that it references the European Pharmacopoeia and that the direct inoculation method was used. Given that the method appears to be different from that used by Keybio for routine sterilisation cycles, please provide for evaluation, details of the MXM test method CPSTE.
 6. With regard to terminal EtO sterilisation of the implants, it is not clear from the application whether the sterilisation process uses 100% EtO or whether a diluent gas is involved. Please clarify this matter.
 7. With regard to validation of the sterilisation process, *EN 550* requires (para 5.5.2) that the validation report shall include value and tolerance for EtO concentration, determined independently from the increase in pressure, using at least one of: the weight of gas used; the volume of gas used; or direct analysis of chamber atmosphere. It is recognised that the method of direct measurement of EtO concentration was not used, because the gas concentration analyser was not switched on in validation runs. The validation report included a record of the weight of EtO used and the pressure increase on EtO injection. However, no information was included on the actual EtO concentration achieved or tolerances permitted. Please state the value and tolerances of EtO concentration to be achieved in the chamber during sterilization.
 8. The application states that biological indicators are *B. subtilis* spore strips that contain $>10^6$ spores per strip and that the number of viable spores is verified by the contract steriliser, MXM, upon receipt for incoming BI's, according to SOP CTBIS. The application also states that this SOP was not included with the application due to confidentiality reasons. The application also states that SOP CTBIS includes details of the viable spore count method, details of the extraction of the biological indicator from product, incubation conditions used for recovery of biological indicators after sterilisation and details of the biological indicator identification test. Given that this application is for full conformity assessment, you should note that this SOP is required for evaluation. In this respect, you are requested to make arrangements for the contract steriliser to forward the SOP to TGA for evaluation.

9. The application does not include any information in regard to routine monitoring of the physical parameters of the EtO sterilisation cycle eg. time, temperature, pressure, RH and EtO gas concentration. In this respect, you are requested to describe how time, temperature, pressure, RH and EtO gas concentration are monitored during routine sterilisation cycles and to confirm that routine monitoring equipment is subject to a calibration and maintenance program.
10. The application states that, in routine sterilisation loads, BI strips are placed uniformly throughout the load, and spored implants are packaged in the cartons that are positioned on the top right side of the load. Please confirm that the placement of the BIs and spored implants includes the most difficult to sterilise locations in the load.
11. The application contains substantial details of the qualification of the blister packs and evaluation of the microbial barrier properties of the packaging (report MET 02/01 *Presentation of the IMGHC & GABGL Packaging in Annex G 37*). This report also states that the packaging components have a 5 year shelf life. However, there is no indication that any of the qualification testing was performed using blister packs that had been subjected to the sterilisation process. While the packaging components may have a 5 year shelf life, and be able to withstand the ethylene oxide sterilisation process, it is necessary to demonstrate that the blister packages and the seals are not adversely affected by the routine ethylene oxide sterilisation, will withstand the stresses of shipping/transport, and will retain their integrity for the proposed shelf life
 - 11.1 Please provide details of package qualification integrity testing performed on blister packs that have been exposed to the routine ethylene oxide sterilisation cycle.
 - 11.2 Please provide details of any long term or accelerated aging studies to demonstrate that the integrity of the whole package and the seal in particular will remain acceptable for the proposed 5 year shelf life after exposure to the ethylene oxide sterilisation process.
 - 11.3 Please provide details of tests that demonstrate that packaging is not affected during shipping/transport.

Primary Evaluator Please Note:

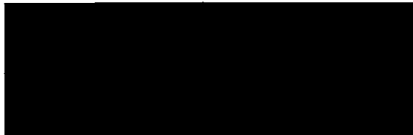
1. The application includes a copy of the following certificates for Poly Implant Protheses, 337 Avenue de Bruxelles, 83514 La Seyne Cedex, France, issued by TUV Rheinland for design, manufacturing and distribution of sterile soft tissue implants:
 - Certificate for a Quality Management System (EN ISO 9001/08.94, EN 46001/09.96), certificate number SY9711258 01, report number E9713146 E 01, expiry 20.10.2002, for design, manufacturing and distribution of sterile disposable medical devices; and
 - Certificate for EC Directive 93/42/EEC Annex II, Article 3, registration number HD9711260 01, report number E9713146 E 01, expiry 20.10.2002, for design, manufacturing and distribution of sterile soft tissue implants (pre-filled breast implants).

These quality systems certificates have expired.

163

2. The application states that the contract steriliser, MXM Laboratories, 220 Chemin Saint Bernard, 06224 Vallauris Cedex, France, has ISO 9001 (1994), EN 46001 (1996) and EN 550 (1994) certification (refer p.96/115 of the Technical File). Copies of this certification were not included in the application.
3. Annex E.3 of the application includes a copy of *SOP MET 02/002 Description of the Various Manufacturing Steps of IMGHC (Smooth or Textured)*. Section X.1.2.2 refers to verification of a radiation treatment certificate but not to verification of the EtO sterilisation certificate, although it is noted that the flow diagram in section x.1.1 does refer to an EtO sterilisation certificate rather than a radiation sterilisation certificate; this inconsistency in the SOP should be drawn to the company's attention during the forthcoming audit.
4. EtO residuals and the qualification of the physical protection capabilities of the packaging have not been evaluated by the sterility assessor.

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